

Working Together for a Better Derbyshire

Local Area Agreement



FOREWORD

Derbyshire welcomes the opportunity to pilot Local Area Agreements (LAAs). In the words of the Local Government Minister, Nick Raynsford, "the pilot areas will be at the forefront of our plans to create a new relationship between central and local government."

The strength of our partnership working in Derbyshire is nationally recognised and we have the foundations in place to deliver challenging LAA outcomes which reflect national and local priorities.

Local leadership is at the heart of our LAA, building on the Derbyshire Community Strategy and the second generation Public Service Agreement. The development of the LAA has brought partners closer together and has helped to accelerate plans to further improve joint working arrangements.

The LAA is a dynamic and developing process which provides the opportunity to streamline and simplify existing arrangements and work more flexibly to improve the quality of life for local people.

We intend to pursue the inclusion of the "sustainable communities" block within the LAA from 2006/7 to ensure that the full range of service provision is more effectively integrated and delivered according to local priorities. This will pave the way for other pilots to follow.

The development of this submission has been a true partnership effort and thanks are due to all those who have been involved.

We look forward to working together with the Government Office to deliver outcomes for the benefit of Derbyshire people and communities.

John Williams
Chair
Derbyshire Partnership Forum

INTRODUCTION

Derbyshire has a growing local, regional and national reputation for effective partnership working. There are a whole host of examples of this effective working which is coordinated through the Derbyshire Partnership Forum (DPF) - the countywide Local Strategic Partnership (LSP).

The DPF, which was established in 2000 and comprises the Chief Executive's and Leaders of a diverse range of public, private and some voluntary and community sector organisations, has been the driving force behind successful multi-agency working on a variety of significant and complex joint activities including:

- the development and ongoing implementation of the county-wide Community Strategy 2003-6
- the delivery of Derbyshire's first Local Public Service Agreement (LPSA1)
- the development of LPSA2
- the establishment of a county-wide Implementing Electronic Government (IEG) Board
- the establishment of a Safer Derbyshire Team.

The DPF members' enthusiasm, energy and commitment to effective partnership working and joined-up service delivery coupled with a strong track record of delivery was key to Derbyshire being selected as a Local Area Agreement (LAA) Pilot and will be the key to its success.

The outline structure of the Derbyshire Partnership Forum is set out at Appendix A, the full membership shown in Appendix B and the Executive membership responsible for the LAA shown in Appendix C. Derbyshire agencies have made a great deal of progress in building partnerships and are planning to use this experience to develop and broaden the mandate of the Forum, particularly to strengthen voluntary and community sector (VCS) involvement.

VISION

The LAA builds on the DPF's work to develop the Derbyshire Community Strategy and the LPSA2 and supports the partnership's vision to:

"Improve the quality of life of all people by making Derbyshire a safer, healthier and more sustainable place to live, work and learn".

LINKAGES

Links with the Derbyshire Community Strategy

The Derbyshire Community Strategy, which was approved by the DPF in September 2003, was informed by a wide range of consultation and the seven district based Community Plans, which reflect distinct local priorities and action. It was always recognised that the Derbyshire Community Strategy was a first attempt that would continue to be improved and built on.

Derbyshire's LAA will be the key driver in informing and shaping the review of this Strategy for 2006 and beyond.

Links to the Local Public Service Agreement (LPSA2)

Negotiations on the County Council's LPSA2 submission have been taking place since January 2004. It was, therefore, anticipated that the LPSA2 would have been signed-off by now. PSA2 negotiations are expected to be concluded by the end of March for implementation from 1 April 2005. This coincides with the start date for the LAA.

The delays have given an opportunity to revisit the proposed PSA2 targets and to help shape the LAA. Partners feel that the proposed PSA targets lend themselves to the PSA with the associated reward. The LAA (non PSA) targets are crucial to Derbyshire, but partners feel that these are not appropriate for the PSA stretch/reward programme.

The PSA2 submission is based around the same LAA blocks of:

- Children and Young People
- Safer and Stronger Communities
- Healthier Communities (including Older People)
- Sustainable Communities (including Transport).

The proposed LPSA2 stretch targets, currently under negotiation, are highlighted in grey in the targets section of each individual block.

Although negotiations are at an advance stage, references to the LPSA2 relate to targets that the County Council is seeking to include in its Agreement. The eventual LPSA2 targets may differ.

Partners are confident that the potential synergy arising from the linkages between the proposed package of LPSA2 targets will ensure maximum benefit to the most deprived communities in the county.

Links between the blocks

The LAA will address key cross-cutting issues of strategic importance to the county. These include access, crime and anti-social behaviour, affordable and decent housing, educational participation and attainment levels, support for vulnerable people, culture and enhancement of the environment.

There are a number of programmes underway, of a cross-cutting nature, which will support the delivery of LAA targets. Some of these are set out below by way of illustration:

- The Implementing Electronic Government Programme which is being managed through a Partnership Board comprising all local authorities and the Police and Fire Authorities. The Board is a sub-group of DPF and is promoting and pursuing the E-Government vision to provide the seamless delivery of public services through a variety of different electronic channels designed to ensure social inclusivity which meet the requirements of communities. This will achieve:
 - Easily accessible services with a consistently high standard of accessibility
 - Services focused on need, uninhibited by organisational or departmental boundaries
 - Services responsive to the needs of citizens, businesses and visitors to the county
 - Services recognisably relevant to the users of the services for which the authorities are responsible
 - The promotion of the use of shared access for users of the services for which the authorities are responsible, developed and enhanced by pooling resources, knowledge and learning

The County Council is currently undertaking a Best Value review of Access to Services. This review is being carried out on behalf of the Council by KPMG. The intention is to produce a Service Access Strategy by May 2005 which builds on existing activity by the Council and Partners to maximise the accessibility and responsiveness of services across the range of channels including electronic, physical, written and telephone access.

The Rural Pathfinder in the High Peak and Derbyshire Dales is also focusing on access with a particular emphasis on access to support the rural economy. The Pathfinder will be cross-cutting by nature and will link closely to the implementation of activity to deliver LAA targets across the blocks.

The Derbyshire Cultural Strategy has clear links to the LAA blocks. The cultural life of an area is pivotal to its well-being and directly affects the health, prosperity and diversity of its communities and the lives of those that live and work within them.

The Arts Council is investing in a wide range of activity which supports the LAA including a £600,000 Creative Partnerships scheme covering Bolsover and parts of Nottinghamshire which will be aligned to help deliver targets in the Children and Young People block; £800,000 to First Movement to assist learning for disabled people and £500,000 to Derbyshire based organisations annually, much of which supports health provision.

Preliminary discussions have been held with the Big Lottery Fund and it has initially been agreed that their strategic priorities and budgets will be aligned to the LAA. Sport England is keen to work within the LAA framework to deliver the Derbyshire Sports Partnership vision of "making sport a part of everyone's life" and there is an opportunity to use sporting activities to deliver outcomes across all the blocks as there is with museums, libraries and archives. We intend to meet with the Arts Council East Midlands, Sport England and the Derbyshire Sports Partnership, EMMLAC and others by June 2005 to exploit opportunities which culture offers to the LAA.

The Derbyshire Community Strategy identifies high level outcomes to improve the quality of life for local people in the most disadvantaged neighbourhoods. Bolsover District is one of the 88 designated Neighbourhood Renewal Fund areas and Staveley in Chesterfield Borough is a Neighbourhood Management Pathfinder. Their plans and budgets will contribute to the achievement of outcomes across all blocks.

In developing the LAA, the outcomes, indicators and targets that have been selected to tackle these issues are themselves cross-cutting in nature and often support more than one block. For example:

- The Healthier Communities target to enhance the take up of sporting opportunities will support the delivery of the Children and Young People target to halt the year on year rise in childhood obesity
- The Safer and Stronger target to reduce the incidence of anti-social behaviour will be supported by the Healthier Communities target to tackle drug misuse and the Children and Young People target to address school absences and exclusions
- Educational attainment of Children and Young People will be influenced by other factors such as their health, the decency of the housing they live in and their household income
- The Sustainable Communities target to improve transport provision in deprived communities will have a positive impact on the Children and Young People target to increase participation rates in education, training and employment.

Links to the Derby Pilot

There has been close working between the Derby and Derbyshire pilots, particularly in the early development of the respective LAAs. This has supported learning and best practice.

There are a number of key partners, such as the Police, Fire and Rescue, Connexions and the Derby and Derbyshire Economic Partnership whose boundaries cover both areas. Common issues have been dealt with consistently and coherently, bringing a high degree of synergy between the submissions, particularly in relation to funding proposals and freedoms and flexibilities.

DEVELOPING THE LAA: ENGAGEMENT AND INVOLVEMENT OF PARTNERS

The role of the Derbyshire Partnership Forum

The wide engagement of partners across the county has and will continue to be an essential ingredient in the development of the Derbyshire LAA. Work is ongoing to widen that participation to include more VCS representation.

The DPF, responsible for overseeing the LAA's development established a small Executive group to manage the process. The group in turn nominated "Champions" to lead the development of each of the four LAA blocks.

The "Champions" have worked with existing partnerships or with groupings of experts to develop the LAA and the potential outcomes, indicators, targets and funding streams which are detailed in the Service Block commentaries.

At the meeting of the DPF in December, workshops led by the "Champions" were held to give all members of the Forum, the 6 district based LSP Chairs and Vice Chairs and the 8 Crime and Disorder Reduction Partnership (CDRP) Chairs an opportunity to influence and shape the LAA. These workshops built on the earlier involvement of partners in developing the LPSA2 submission.

Involvement of the Voluntary and Community Sector

There is a strong commitment to building the understanding between the statutory sector and the VCS and consequently the ability to work effectively as a partnership of equals.

The county council adopted a Voluntary Sector Compact in February 2003 after extensive consultation with VCS organisations. The Compact reflects the growing awareness between the sectors and the need to work better together.

Since 2003, the council has been working through the DPF to encourage other public sector organisations to sign up to the Derbyshire Compact. Currently 58 local organisations have signed up and this number will increase as commitment to the Compact will be a requisite of the membership of the DPF. This document is work in progress and will be reviewed annually through the DPF.

District based LSPs have been encouraged to sign up to the Compact and to provide a mechanism for the development, implementation and monitoring of local plans. Progress made at the local level will feed into the DPF.

To ensure that the principles outlined within the Compact translate into action, a joint review group comprising representatives from the VCS and other public sector organisations has been established. A draft action plan has recently been developed. This provides a framework for developing actions at both a county and a local level and has been highlighted by GOEM as a model of good practice.

The Derbyshire Voluntary and Community Sector Infrastructure Consortium, is supported financially by partners to enable a representative to attend DPF meetings and co-ordinate the sectors involvement in the Forum. The LAA will provide further opportunities to build the capacity of the VCS in the county to shape and deliver key outcomes. The DPF is keen to see the Consortium continue beyond 2006 when current funding ends.

The Consortium nominated a VCS representative to the LAA Executive to help shape and influence the strategic development of the LAA. VCS representatives have also participated in the themed working groups to develop targets and indicators. It is recognised that the tight timescale has restricted the ability of the VCS to play a full role in the development of the LAA, but the first year provides an opportunity to address this as the DPF structure is reviewed and its mandate broadened.

At a local level, the VCS are also active partners in the district based LSPs and have played a key role in the development of local Community Plans and Strategies. In Bolsover, this involvement has been strengthened, with the support of Neighbourhood Renewal Funding, through the development of a Community Empowerment Network.

In addition, nominated representatives from the VCS Infrastructure Consortium are supporting the county council in a review of its Voluntary Sector Grants Policy. The aim is to ensure a more coordinated approach to the way in which VCS infrastructure and organisations are supported in the future. This approach, it is hoped, will provide the foundations for a more co-ordinated approach to supporting and funding the VCS partnership wide.

Wider Community Engagement

Partners are committed to the continuing and future involvement of a wide range of local organisations and people in the ongoing development and evaluation of the LAA.

The partners will continue to build on Compact principles and will also draw on the wide range of existing mechanisms already in place across the county designed for this purpose. These include:

- A Derbyshire-wide Community Engagement Group – the group which was established in 2000 comprises all district and borough councils, Derby City Council, Derbyshire Police, Derbyshire Fire and Rescue, representatives from Derbyshire's 7 Primary Care Trusts, the Peak District National Park Authority and Derbyshire Mental Health Trust. The group has developed a Protocol which supports joint working on consultation and public involvement to inform service planning and delivery. The group is also leading a project to ensure the wider engagement of "hard to reach groups" and will work closely with the VCS recognising its skill in this work
- The county's third Derbyshire-wide MORI Survey – which will set baselines for some of the LAA targets, including participation in formal and informal volunteering and will track local people's priorities and perception of the impact of key aspects of the LAA
- A Derbyshire-wide Citizens' Panel – the Panel which was established in 2001 in partnership with district and borough councils and Derbyshire Policy enables partners to track public opinion and gauge local service priorities on a quarterly basis
- Youth and Older People's Forums – to engage both younger and older people in the development and implementation of the LAA
- A Derbyshire-wide facilitator's network – the network currently comprises 40 employees from a range of partner organisations trained and quality assured in consultation workshop planning and evaluation. Their skills are used to develop participative consultation exercises to inform the development and key plans and strategies, including the LAA. Over the next six months a further programme of training is planned, funded by the county council and including places for 10 representatives from the VCS.

OUTCOMES, INDICATORS AND TARGETS

In determining the outcomes, indicators and targets for inclusion in the LAA, partners have taken account of the following factors:

- National PSA drivers
- local improvement priorities – as detailed in the Derbyshire Community Strategy, LPSA2 and other key local strategies and plans
- issues where working in partnership would make the most difference to local people
- the indicators and targets which initially would be best suited to the LAA framework with a view to adapting these over time as additional information becomes available.
- maximising the synergy between the targets to deliver outcomes across the LAA blocks.

Whilst funding has been a factor in the development of the LAA, partners have focused in the main on including targets to measure key improvement priorities and where partnership working would be best enhanced.

The proposed measures, the rationale for their inclusion, associated funding streams and linkages to other LAA blocks is set out under each of the Service Block commentaries.

GOVERNANCE

Effective streamlined governance and financial arrangements will be critical to the successful delivery of the LAA. This will be a developing process.

In accordance with the Advice Note 1, the County Council will be the accountable body for the LAA funding streams. However, as 2005/6 is viewed as a transition year, taking us from various specific funding streams towards four funding blocks, existing accountability arrangements will largely remain in place in year 1 and commitments will be honoured.

These arrangements will be reviewed during the year. The County Council will advise the DPF of proposed changes to fulfil its accountable body role. In some cases it may prove inappropriate to make changes and, if so, it is recognised that GOEM will need to be convinced that accountability is not fudged. Any changes will become effective as soon as considered appropriate, with full implementation from 2006/7.

The DPF will manage the overall process, but district LSPs have a critical role to play in setting local priorities, particularly where there is an emphasis on solutions to lift deprived communities.

The DPF structures and membership will be reviewed and the intention is for the partnership to be "all inclusive." The LAA Executive will, initially, be the link between the Forum and the governance arrangements for each block. Terms of reference will be based on the successful IEG Board which is an existing sub-group of the Forum.

The commentaries in each block indicate how this will work and identify any changes to governance arrangements envisaged at this early stage.

Future arrangements will be developed taking into account a number of broad and underpinning principles that:

- build on existing partnership structures and arrangements but attempt to rationalise where practicable
- continue to foster positive working relationships between partners
- encourage the active involvement/inclusion of as wide a range of local organisations as possible. The work that partners are currently undertaking to strengthen sub-district local area working arrangements through the establishment of community and neighbourhood forums will ensure the LAA continues to reflect a sense of place

- are democratically and financially accountable
- support and enable robust performance management and reporting mechanisms both between partner agencies and to Government.

PERFORMANCE MANAGEMENT

Our approach to performance management will build on the existing mechanisms that are in place for monitoring, reporting and managing performance information both at a county and partnership level.

The county council will manage the LAA performance arrangements and host the partnership performance system (CorVu). The Authority has an excellent track record in performance management which has resulted in being:

- awarded a score of 4 out of 4 for performance management in the CPA annual refreshment for the last two years
- selected as a National PMMI case study by the IDeA and Audit Commission (highlighted as a source of good practice in the LAA advice note).

Key to our approach will be:

- continuing to develop the leadership of performance management – for the county council this has been achieved by the establishment of a cross-authority Service Improvement Group chaired by the Chief Executive and comprising Assistant Directors who also act as performance management “champions”. This group drives improvement and ensures that learning across departments is shared. It is envisaged that these principles will be extended to the DPF in performance managing the LAA
- building on the “Champion” concept adopted for performance managing the Derbyshire Community Strategy and developing the LAA framework.
- aligning and unifying performance monitoring and reporting mechanisms between partner agencies under the DPF umbrella. The DPF already has well established mechanisms for reporting progress and exception reporting on Community Strategy targets six-monthly via electronic proformas. These are attached at Appendix D.
- engendering staff ownership of performance management and improvement through recognition and reward. Key to this will be the involvement of staff in the production of service profiles which could be published on the partnership extranet and used as a basis for discussion in team meetings
- encouraging innovation and shared learning through a continuing programme of DPF workshops and events. The use of cross-authority working groups for defined projects has previously helped to share learning and encourage personal development, ownership and accountability.

Partners are at an advanced stage in investigating the joint procurement of the same performance management system as the county council to enable a

more streamlined approach to the collection, co-ordination and sharing of data. ODPM Capacity Building funds are being sought to further develop this joint project.

Partners, including Government Office, will initially have access to timely LAA performance information via the county council's website.

A Derbyshire-wide Performance Improvement Network has already been established to:

- to ensure the consistency and streamlining of performance information collection in a partnership performance framework,
- improve the reporting, monitoring and evaluation of performance information
- raise the level of awareness and understanding of performance amongst staff
- integrate equality and diversity issues into performance management arrangements.

FUNDING STREAMS

Each block sets out the detailed funding streams and the arrangements for pooling or aligning funds. Much of the funding is already committed in year 1 and as previously stated, there will be no major changes to current arrangements in 2005/6 to ensure continued stability. Year 1 will offer opportunities in some areas to use resources more effectively and creatively without the strings attached to the existing arrangements, but it is in Years 2 and 3 when the real opportunities of the LAA can be realised.

There are a number of funding streams currently omitted by Government which partners feel should be included if the LAA is to fulfil its potential to streamline bureaucracy and improve locally joined-up service delivery. The rationale is set out in the block commentaries.

Partners feel that the inclusion of the "sustainable communities" block would ensure that the full range of public service funding streams were more effectively integrated and delivered according to local priorities.

FINANCIAL ARRANGEMENTS

Effective financial arrangements will be critical to the successful delivery of the LAA. This will be a developing process.

In accordance with the Advice Note 1, the County Council will be the accountable body for the LAA funding streams. However, as 2005/6 is viewed as a transition year, taking us from various specific funding streams towards four funding blocks, existing accountability arrangements will largely remain in place in year 1 and commitments will be honoured.

These arrangements will be reviewed during the year. The County Council will advise the DPF of proposed changes to fulfil its accountable body role. In some cases it may prove inappropriate to make changes and, if so, it is recognised that GOEM will need to be convinced that accountability is not fudged. Any changes will become effective as soon as considered appropriate, with full implementation from 2006/7.

Aspects of strategy and administration will unfold quickly and change frequently. Initial points on finance are set out under two headings of financial strategy and financial administration. The County Council's Director of Corporate Resources, through the County Treasurer, will be responsible for:

Financial Strategy

- Contributing to relevant strategy discussions on financial aspects.
- Identifying and airing the financial consequences of strategic decisions, including risk.
- Co-ordinating financial information for option analysis and Medium Term Financial Plans (MTFP).
- Relevant systems development.
- Ensuring the applicability as relevant of the County Council's and Partners' Financial Regulations and Standing Orders on Contracts.
- Specifying minimum reporting standards.
- Obtaining advice from partners on relevant aspects of finance which are not normal business for the County Treasurer eg Housing Finance; Health Finance.

Financial Administration

- Co-ordinating budgets.
- Acting as "banker", keeping the accounts, making payments and collecting any relevant income.
- Complying with reporting requirements including Annual Accounts and 6-monthly monitoring.
- Providing financial information for Management Information systems.
- Arranging relevant Internal Audit.
- Complying with External Audit requirements.
- Giving advice on technical matters such as VAT.
- Recording efficiencies to satisfy the Gershon agenda.
- Complying with the Freedom of Information Act in consultation with Partners.

Chief Finance Officers of the Partner organisations will support the County Treasurer in meeting these requirements.

INNOVATION

It is recognised that inclusion of the “sustainable communities” block will be a departure from the Government’s initial proposals and that there will be substantial work required during the first year to realise the ambitions of partners. This is seen as a key element of the Derbyshire Agreement and one which will pave the way for other pilots to follow.

GENERAL PRINCIPLES GUIDING REQUESTS FOR FREEDOMS AND FLEXIBILITIES

The partners wish to negotiate a range freedoms and flexibilities to deliver the LAA vision and ambitions. In broad terms these can be summarised as:

- Fewer targets – to reduce the raft of national targets against which local delivery is measured in each block. The aim is to reduce the number of targets and achieve better synergy between those that remain.
- Pooling resources – the aim is to pool appropriate resources into one fund to be used to deliver LAA outcomes. This requires the inclusion of some funds which are currently specifically excluded, or initially rejected for inclusion.
- Flexibility to carry over moderate levels of funding in each block from one financial year to another
- Increased flexibility around capital and revenue splits
- No requirement to produce separate annual reports on the use of the constituent pots of finance
- No “ring-fencing” for allocated funding for prescribed areas of activity
- Loose boundaries for targeted funds. The aim is to direct resources outside artificial boundaries where the activity benefits people living in deprived wards
- The opportunity to determine local governance arrangements leading to the rationalisation of existing Partnerships.

MOVING FORWARD – WORKING TOGETHER FOR A BETTER DERBYSHIRE

Building on the already strong and positive working relationships within the county and the extensive track record of partnership achievements, partners in Derbyshire look forward, with enthusiasm and optimism, to working together with Government Office to deliver this exciting and challenging LAA for the benefit of Derbyshire people and communities.

CHILDREN AND YOUNG PEOPLE

VISION AND AMBITION

Stakeholders involved with children and young people across Derbyshire have broadly welcomed the opportunity to engage in the LAA. Outcomes for children are influenced by a range of factors including parenting, education, health, peers, communities, employment, leisure and sport opportunities, crime and disorder and the fear of crime. The LAA provides an opportunity to link funding streams supporting all these factors to an holistic strategic plan designed to deliver improved outcomes in the context of locally agreed priorities and service developments.

The LAA will help promote a set of beliefs that underpin the county's vision for children's services. These include:

- The need for clear leadership meeting the needs of children and young people
- That children and young people are a resource to be nurtured and not to be seen in policy terms as a burden
- That their needs should be planned for holistically across a wide stakeholder group
- Utilising the LAA to promote planning with local communities and neighbourhoods recognising the locality perspective of a young person's experience
- Encouraging recognition of the value that the voluntary and community sector brings to the experience of children and young people and its potential for capacity building.

OUTCOMES

Derbyshire's LAA for children and young people is firmly rooted in establishing the changes envisaged by the Children Act 2004, Every Child Matters: Change for Children and the National Service Framework, Children, Young People and Maternity Services. The process will create an embryonic pooled budget for children's services adding impetus and value to efforts already in place to integrate governance, strategic planning and service delivery. The opportunity to pool mainstream revenue alongside LAA flexibilities will significantly enhance Derbyshire's implementation of integrated children's services.

Derbyshire's Community Strategy sets out a broad vision for the county which includes the goal of ensuring the role of children and young people in playing an active part in their local communities. Derbyshire is committed to improving outcomes for all children and the document "Together for Derbyshire's Children" has set out a range of service priorities for improved

outcomes from which the LAA proposals are drawn. This is currently subject to widespread consultation which will be concluded by March this year. We expect that this process will result in some renegotiation of the children's block LAA priorities downstream.

The LAA will be at the heart of tackling inequity of outcomes for children and young people. For example NEET outcomes for young people in North East Derbyshire are 3% above the Derbyshire average rate. Teenage conceptions in Bolsover are significantly above the county average. The LAA will provide increased flexibility to target funding into communities where the evidence base suggests potential for significant gains.

Improving outcomes for children and young people through the delivery of the integration agenda is at the heart of our approach to the LAA children's block. The success we have experienced in the delivery of extended school pilots, soon to be rolled out to a further two full service sites through the Behaviour Improvement Programme; the integration of the voluntary sector through signposting services investment in social services, and the use of the Standards Fund to promote the educational achievement of looked after children and young people, all indicate the gains to be realised through further flexibility.

In selecting the priority areas for the children's block underlying principles were developed. Priority areas were selected to:

- Encourage partnership working and provide potential for added value and stretch
- Emphasise outcomes rather than provision wherever possible
- Reflect LPSA 2 territories.

The selection of the priority areas took place via a workshop within the Derbyshire Partnership Forum and separately with the Children and Young People's Strategic Partnership. Further refining was undertaken by the Partnership's Steering Group. The priorities reflect particular links across to the Children's NSF and the PCT local delivery plan targets and District and Borough Council service plans.

FUNDING STREAMS

Central to Derbyshire's proposals to implement the integration agenda for children's services is the creation of a pooled budget embracing – Education, Social Care, Child Health Services (PCTs) and Connexions. Currently funding streams are complex and diverse. Examples include:

- The County Council is the accountable body for 3 Sure Start and 2 mini Sure Start programmes, Health for 2

- Child and Adolescence Mental Health Services (CAMHs) grant funding is divided between PCTs and the County Council
- Specific grant funding that supports the integration agenda flows through different streams such as Standards Fund, Teenage Pregnancy Grant and Children's Fund

The LAA provides an opportunity to form an embryonic children's pooled budget to which mainstream revenue budgets can be added over time. Our proposal is to create an initial unified children's budget with funding streams that most readily reflect the integration agenda - Connexions, CAMHs, Sure Start Local Programmes, General Sure Start Grant, Teenage Pregnancy, Children's Fund, Children's Centres, Extended Schools and Workforce Development.

Existing commitments will be honoured and there will be no major changes to current arrangements in year 1 (05/06) to ensure continued stability. This includes the two mini-Sure Starts where funding ends in March 2006.

In years 2 and 3 the benefits of flexibility will be translated through the integrated Children's and Young People's Plan as required by the Children Act 2004. The core budget will also be utilised to increase commissioning of services through the Derbyshire Children's Trust within the context of an annual service and needs analysis and a unified performance management framework. In particular we will seek to utilise increased financial flexibility to encourage co-location of specialist children's teams, building on the development of extended schools and children's centres and other multi-agency delivery locations. The pooled budget will also help commission up to 6 pilot multi-disciplinary teams in communities currently experiencing the poorest outcomes for children and young people.

The LAA Children's Block will continue values and commitments already entered into in the development of Sure Start and Children's Fund initiatives – preventative working, partnership and collaboration across the statutory and voluntary sector and participation and involvement of service users.

The Partnership is mindful of the Gershon requirements and we will be assessing the efficiency savings that may become available through the integration agenda driven in part by the LAA. Unified assessment processes, co-location of staff and shared management arrangements particularly are likely to yield significant gains to be reinvested back into front line services.

Connexions

The totality of Connexions funding is pooled given that the service promotes partnership working to achieve its objectives. Funding will be passported in year 1 to maintain stability. Inclusion of this grant also creates the opportunity to reduce bureaucracy in terms of GOEM contract monitoring.

Workforce Development

Derbyshire has created a number of successful multi-disciplinary children's teams including Behaviour Support, Youth Offending, Extended School Pilots and SSLP's. In South Derbyshire Connexions, Youth Offending, Youth Service, Leaving Care and services for vulnerable and homeless young people are jointly located. These developments will also be enhanced by plans to bring forward integrated processes for front line staff including the roll out of the common assessment framework, common core training and establishing integrated databases (information sharing and assessment).

Multi-disciplinary team roll out will require significant changes to working practices, cultures and skills development. We have, consequently, included the DfES workforce development grant within the LAA to support these processes.

Sure Start

Inclusion of SSLP funding streams into the pooled children's budget will have a number of distinct advantages:

- Assisting the transition from 7 SSLP's to 13 Children's Centres across the county by 2006
- Extending access to some SSLP's services to children up to 5 years of age eg. Community Children's Nursing. Current age restrictions deter referrals from sources such as Primary Health Care for children most in need of the service. This flexibility has been agreed by national Sure Start as part of the LAA negotiations.
- Flexibility in providing services outside of existing agreed geographical boundaries. Eg East Bolsover Sure Start would extend services to teenage parents in New Houghton, Hodthorpe/Whitwell and Clowne. These areas, 5 miles from the SSLP, currently have no specific service provision and yet have a higher than average number of teenage parents. This flexibility has been agreed by national Sure Start as part of the LAA negotiations.

It is proposed that the three County Council SSLP's (East Bolsover, North East Derbyshire and Erewash) will enter the pooled budget from April 2005 with the two Health SSLP's (Chesterfield and Amber Valley) aligned in the first year.

Key mandatory indicators will continue to be reported against. It is noted that Sure Start would wish for the following to be reported quarterly

- Number and proportion of mothers in Sure Start local programme areas who continue to smoke during pregnancy

- Number of mothers breastfeeding at birth, 6 weeks and 17 weeks
- Percentage of families with new babies visited in first 2 months of their babies' life

Annual reporting of key indicators will include:

- Number of integrated early education and child care places available for children aged 4 and under, and this number as a proportion of all child care places
- Number and proportion of leaders of integrated early education and child care settings with a qualification of level 4 or above in the National Qualification Framework
- Proportion of 3 and 4 year olds with special educational needs and disabilities who are, with appropriate support, attending funded early years settings
- Annual turnover of OFSTED-registered full day care providers, out of school clubs and childminders.

Child Care

There has been a significant of development in child care provision across the County during the last few years. Between January 2000 and March 2004 around 11,000 additional child care places have been created. Overall, there are 13.23 places per 100 children aged 0-14 across the County but the position in the districts with the highest levels of social deprivation is well below that of the rest of the County. Bolsover has only 8.29 places per 100 children, Chesterfield has 9.05, North East Derbyshire 12.77 and South Derbyshire 12.92.

The priority is to extend the availability of child care in the former coalmining and textile areas in the north-east and south-east of the County. These are the areas with the highest levels of deprivation and are identified as a priority in the Community Strategy and the Council Plan. The development of Children's Centres in line with government proposals will be a major initiative contributing to this expansion.

Increasing SSLP reach and increasing numbers of child care places has been included within the LAA targets.

CAMHs

CAMHs funding has been included in the pooled budget. We have recently developed a single county wide comprehensive CAMHs strategy with an increased emphasis on commissioning and quality assurance. This has replaced separate strategies in the north and south of the county which

reflected former health structure arrangements. Currently joint County Council and PCT commissioning processes are hampered by 7 separate heads of account with attendant reporting arrangements. Inclusion of County Council and PCT CAMHs funding into the LAA will simplify the funding process and add impetus to existing processes for multi-agency commissioning.

County Council CAMHs funding will be pooled in 2005/06. PCT CAMHs funding will be aligned in 2005/06 with a view to pooling in 2006/07 following discussion and sign off with PCT partners.

Children's Fund

The 3 year Children's Fund Strategy has been recently agreed. The commitments made in the 05/08 Children's Fund Plan will be honoured. The inclusion of this revenue stream within the LAA will give added emphasis to increased commissioning of services provided through the voluntary sector.

Other Funding Streams

The Transforming Youth Work revenue stream is included in the bid given the intention of the funding to improve outcomes for young people through multi-disciplinary working. Teenage pregnancy outcomes are entirely dependent on joint agency working and are included together with £200,000 from the Standards Fund – Vulnerable Children and the Change Grant for Children Act implementation. The Adoption Support and Special Guardianship Grant is also included reflecting the LPSA 2 bid in the priority areas. We would seek to have the Young People's Substance Misuse Grant included from 2006.

ENGAGEMENT OF PARTNERS

There has been initial engagement of partners to develop the proposals for the Children's Block. Our Health partners are engaged in discussion on the LAA but will need to sign off the LAA individually as will the Children's Fund Board and SSLP's. On a wider scale the Derbyshire Partnership Forum and the Children and Young People's Strategic Partnership have been fully consulted.

Discussions with SSLP's on the inclusion of SSLP funding in LAA's have commenced and formal arrangements to request programme boards to sign off agreements will be completed no later than 21 April 2005.

A special meeting of the Early Years Development and Child Care Partnership is to be convened to consider the proposals.

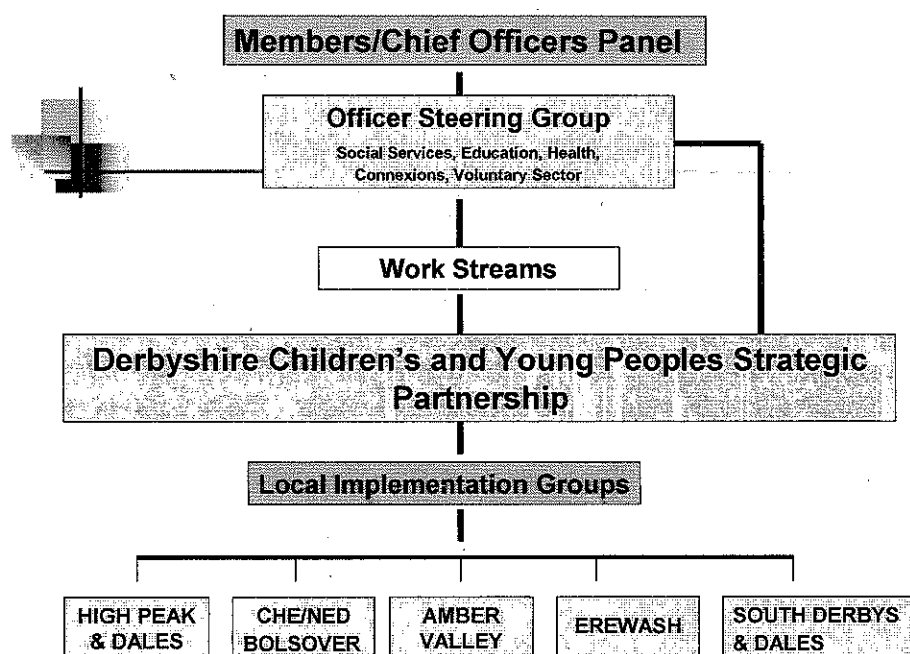
The Teenage Pregnancy Board and Children's Fund Board are set to consider LAA inclusion on 28 February and 1 March 2005 respectively.

Connexions Derbyshire has already confirmed acceptance of the inclusion of their grant in the pooled budget arrangements.

The voluntary and community sector represented by South Derbyshire CVS has been engaged in the LAA children's block proposals. South Derbyshire CVS are represented on the Children's Partnership Steering Group which has been directly involved in the drawing up of these proposals.

GOVERNANCE

The children's block element of the LAA will be managed through the established Derbyshire Children and Young People's Strategic Partnership, the structure of which is set out below.



In particular it is envisaged that the Member/Chief Executive/Chief Officer Advisory Panel for Children Act implementation will provide the corporate governance to the roll out of LAA initiatives and receive performance management reports dealing with associated outcome improvements. Additionally, LAA children's issues will be highlighted on district LSP agendas. The Chairs of the Local Implementation Groups have recently been invited to join the Executive groups of all district based LSPs to formalise this link. LAA children's issues will also be reported to the DPF.

FREEDOMS AND FLEXIBILITIES

We would like to see the following freedoms and flexibilities included in the Children's Block:

- Clarification of the impact that LAA targets and priorities will have within the context of Joint Area Review arrangements

- Freedom to extend age range and geographical boundaries of SSLP's as outlined above

Discussions will take place with the Children's Fund and Teenage Pregnancy Partnerships to incorporate their work into the structure of the Children and Young People's Strategic Partnership with the aim of co-ordinating LAA initiatives. It is anticipated that these discussions will be completed by May 2005.

The removal of requirements to provide a separate "transforming youth work" plan outside of an overall business plan for the youth service has already been agreed by DfES.

LINKS TO OTHER BLOCKS

Healthy Communities and Older People

Reducing health inequalities and, in particular, reduction of smoking and substance misuse will all serve to improve parenting environments and consequently providing the opportunity for improved outcomes for children and young people across the framework. Targeting of resources into areas of greatest health inequality are likely to be coterminous with localities providing the poorest outcomes for children and young people.

Safer and Stronger Communities

Improved life chances for children and young people across the 5 outcomes spectrum will make a significant contribution to reductions in youth crime, nuisance and fear of crime thereby making a significant contribution to the safer and stronger communities block. A reduction of young people offending for the first time has been included as a children's block priority target.

Sustainable Communities

High unemployment and poor housing conditions are inextricably linked with poor outcomes for children and young people. Delivery of the sustainable communities block will have inevitable spin offs in raising the quality of life experiences for children, young people and their families. Improvements to housing conditions for vulnerable families have been included within the children's priority targets.

Improvements to availability of child care places across the county, a strong feature of the children block bid, will contribute significantly to the regeneration of communities and has strong links to sustainable communities.

Children and Young People (Better life chances)

Outcomes, Indicators and Targets (proposed LPSA2 targets shaded)

LAA	Issue	Targets	2004/05 Baseline	2005/06 Interim Target	2006/07 Interim Target	2007/08 Final Target	
Be Healthy	Obesity	Halt the year on year rise in obesity among children under 11 by 2010 in the context of broader strategy to tackle obesity in the population as a whole		Establish baseline and confirm target by June 2005.			
		Teenage Pregnancy	35.10	32.72	30.34	27.96	
Stay Safe	Number of re-registrations on child protection register	To reduce the under 18 conception per 1000 population rate by 50% by 2010 as part of a broader strategy to improve sexual health					
		Reduce the % of children registered during the year on the child protection register who had been previously registered	16.0%	14.0%	14.0%	14.0%	
	Injury or death from road traffic accidents	Reduction in the number of 0-15 year olds killed or seriously injured on Derbyshire's roads		59	58	54	50
	Increase Adoption	Increase the number of children looked after adopted within a twelve months of Best Interest decision		42	45	48	50

			1.73	1.50	1.25	1
		Reduce number of pupils per 1000 permanently excluded from Secondary schools				
		Reduce number of pupils per 1000 permanently excluded from Special schools	4.92	2.00	1.00	0.00
Make a positive contribution	Participation/ Citizenship	To increase the number of young people participating in youth forum elections	16000	18000	19000	20000
		To increase the number of school councils	205	250	280	300
	Offending	Reduce the number of young people offending for the first time	1030	1009	989	969
Achieve Economic Wellbeing	Engaging in further education, employment or training.	Reduction of NEET 16 – 18 year olds	8.30%	8.00%	7.50%	7.00%
		Increase the percentage of care leavers at age 19 participating in education, training and employment	71.70% without PSA2 Stretch	78.10% without PSA2 Stretch	82.20% without PSA2 Stretch	85.70% without PSA2 Stretch
Achieve Economic Wellbeing	Teenage mothers engaging in further education, employment or training	Increase in teenage mothers engaging in further education, employment or training		33%	tbc	tbc

Achieve Economic Wellbeing

Housing	By 2010 to bring all social housing into decent condition with most of the improvement taking place in deprived areas and increase the proportion of private housing in decent condition occupied by vulnerable groups	48% of accommodation classified as non decent	Reduction of non decent accommodation between 45 & 50%	Reduction of non decent accommodation between 55 & 60%	Reduction of non decent accommodation between 65 & 70 %
Child care Places	To achieve a reach of 6087 through the development of Children's Centres by March 2006 of which 2006 will be situated within rural areas. To achieve a total of 3582 new child care places of which 1855 will be in areas with the highest levels of social deprivation in the County by March 2006 To ensure that 407 full day care places are created in Children's Centres of which 90 are situated in rural areas by March 2006.				
Child Care Qualifications of child care providers	To ensure that 60% of all Early Years and Child Care Supervisors have achieved NVQ Level 3, or equivalent by March 2006				

**Funding Streams
Children and Young People:**

	04/05	05/06 Revenue	05/06 Capital
Connexions	5,833,757	6,018,474	
DfES Transforming Youth Work Current grant ends 04/05 – new grant will exist for 05/06 but no decisions on allocations yet	110,743	Not available	
DfES Surestart - Bolsover 04/05	751,800	770,595	
DfES Surestart – Chesterfield 04/05 *	717,500	Not available	
DfES Surestart - Amber Valley *	675,000	Not available	
DfES Surestart - NE Derbyshire 04/05	697,000	714,425	
DfES Surestart – Erewash 04/05	666,177	653,313	
DfES Mini Sure Start – High Peak	100,000	100,000	
DfES Mini Sure Start – South Derbyshire	100,000	100,000	
DfES General Sure Start Grant: Delivery Support fund 04/06	1,155,183	1,155,183	
Child info Service 04/06	186,468	186,468	
DfES Sustainability Funding for Child Care	107,018	107,018	
DfES Workforce Development 04/06	908,939	908,939	
DfES Extended Schools (part) 04/06	26,500	26,500	
DfES Standards Fund – Vulnerable Children (part)	200,000	200,000	
DfES New Places Disadvantage areas 04/06	402,010	402,010	
DfES New Places other area 04/06	272,994	272,994	
DfES New Places Child Care 04/06 Capital Only	63,007		63,007**
DfES New Places Playgroup Dis. Areas 04/06	107,250		107,250**
DfES New Places Playgroup Other Area 04/06	36,017		36,017**
DfES Nursery School Development	73,890	73,890	
DfES SEN & Disability Dev. 04/06	309,911	309,911	
DfES Children's Centres 04/06	1,864,542	1,011,498	3,193,965**
DfES Childminder Scheme 04/06	110,355	110,355	
DfES Children's Fund 04/05	1,043,846	1,719,636	
DOH CAMHs (Local Authority Grant)	521,000	731,000	
DOH CAMHs Grant - Amber Valley PCT*	42,000	107,000	
DOH CAMHs Grant - South Derbyshire & Dales PCT*	27,000	68,000	
DOH CAMHs Grant - Erewash PCT*	38,000	96,000	
DOH CAMHs Grant - Chesterfield PCT*	41,000	61,000	
DOH CAMHs Grant – High Peak and Dales*	33,000	47,000	
DOH CAMHs Grant – North Eastern *	57,000	86,000	
DfES Teenage Pregnancy	320,000	320,000	
DfES Change Fund	69,000	70,000	
DfES Adoption Support and Special Guardianship	198,000	271,000	
PSA2		135,027	
CYP TOTAL	17,865,907	16,833,236	3,400,239

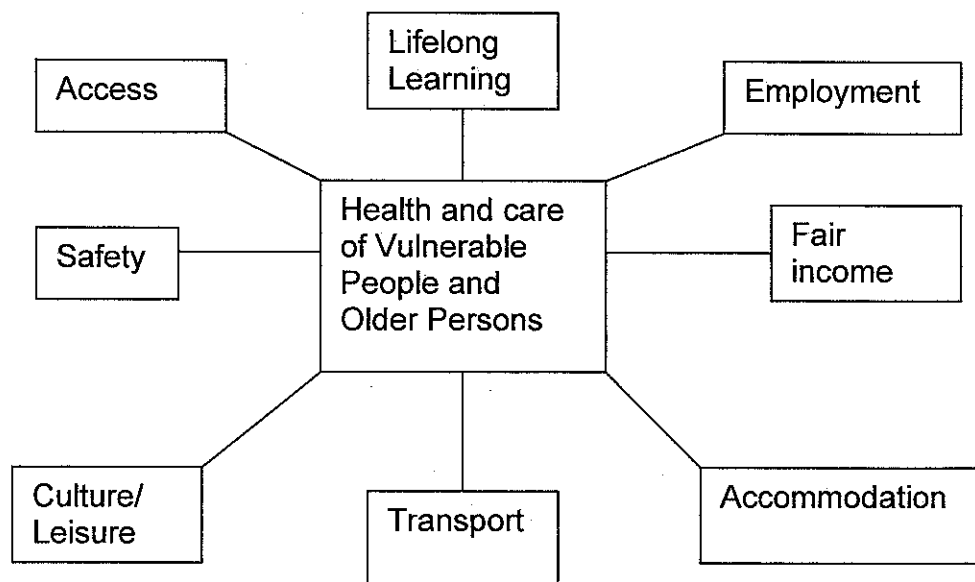
* = aligned only 2005/06

** = Capital not included in approved funding streams but Partnership would wish to renegotiate at later date

HEALTHIER COMMUNITIES AND OLDER PEOPLE

VISION AND AMBITION

The LAA builds on a track record of successful partnership working across public, voluntary and private sectors, delivering good quality outcomes for local people. It recognises the inter-relationship of factors which affect health and the quality of life for vulnerable and older people, and the importance of addressing all of these issues. For example, fear of crime, unemployment, low income, poor housing, access to learning and social engagement, all have major significance.



Access

- providing advice when needed, through a range of clearly signposted access arrangements, for example, the further development of Call Derbyshire, access points in libraries, which are heavily used, and GP surgeries and Health Centres.

Lifelong Learning

- widening the scope of adult education, with further emphasis on opportunities for older people.

Employment

- putting heavier emphasis on achieving the goals of 'Welfare to Work'; work with Job Centre Plus targeting the over 55 years of age group; voluntary, commercial engagement for retired persons.

Fair income

- alleviating the effect of poverty, continuing to build on the successful Welfare Rights advice service; further links to GP surgeries; the DWP

have contracted with the County Council to fund a project team to establish a Derbyshire Board to oversee all funding and provision of Welfare Benefits advice, with the County Council being “accredited” by the Pension Service to save duplication.

Accommodation

- providing affordable social housing using Supporting People and Housing Corporation finance; supported independent living through Extra Care developments, Derbyshire having just been successful in achieving £4.4 million for schemes in Wirksworth and Glossop which involves the VCS, district councils and the County Council. Proposals for similar schemes are being developed in each of the district council areas, with the next scheme scheduled for Chesterfield.
- Developing ‘Care and Repair’ schemes to deal with practical needs via further development of Housing Improvement Agencies.

Transport

- building on Community Transport, concessionary travel and work with bus and taxi firms.

Culture/Leisure

- grant aiding ‘low key’ local voluntary provision; extending use of the housebound mobile library service; extending use of leisure facilities and accessible art classes for older people.

Safety

- enhancing traffic calming measures to reduce injury to older people; fire safety checks in homes via fire service/home helps; safety locks/surveys using home helps and the voluntary sector; more flexible use of budgets to avoid trips and falls in domestic settings; exercise classes for older people to improve balance and general health.

OUTCOMES

In delivering this vision, there are four key over-arching outcomes:

- Improved health of the population
- Increased life expectancy
- Reduced health inequalities
- Improved quality of life and independence for vulnerable and older people

To achieve the outcomes the LAA concentrates on:

- Person centred holistic approach
- Older and vulnerable people valued as an asset and not a burden
- Achievement through flexibility, imaginative re-shaping, including staff, finance, assets
- Working with communities and the voluntary sector

- Providing older and vulnerable people with opportunities to be active and socially included

It is intended to deliver on key outcomes by ensuring sound, joined up services, and by challenging some existing ways of working.

Whilst raising achievement on a universal basis, there will be a concentration on the most deprived areas, which not surprisingly have poorer health outcomes.

At a District level the latest standardised mortality ratios show the relative inequalities. Within the Districts there will also be localities with particular Deprivation.

District Council	Standardised Mortality Ratio
Bolsover	119
Chesterfield	112
Amber Valley	106
South Derbyshire	103
North-East Derbyshire	102
Erewash	98
Derbyshire Dales	97
High Peak	93
Derbyshire	104

All of the actions will feed across the four major outcomes and also into other blocks of the LAA. The following are some of the actions which will be undertaken to achieve the outcomes, and will be subject to a sub-set of targets.

- **Improved health of the population:** an enhanced role for Public Health, informing all partners and investing in a more imaginative and flexible approach. Particular emphasis will be given to reducing smoking rates; extending pilot projects on better drug administration via community pharmacy; the use of art as a therapeutic measure for people with mental illness; targeting of wards with the poorer health; and influencing the large workforce in public bodies; improving access and use of drug treatment programmes; working with schools to tackle obesity; improving the income levels; and developing 'healthy eating' programmes through the Meals on Wheels Service, day care and luncheon clubs and care homes.

The LAA target for obesity is detailed in the Children and Young People block and we will be agreeing milestones by June 2005. We will be carrying out work to establish a separate target for adults from 2006/7.

- **Increased life expectancy**: targeting infant mortality (Children's Services); improvements to chronic disease management; increased community based stroke services.
- **Reduced Health Inequalities**: improved access to provision with multi-disciplinary teams based on primary care centres; improved housing conditions in the poorest neighbourhoods; focussing resources on areas with the highest deprivation (linking to NE Derbyshire PCT's spearhead programme).
- **Improved Quality of Life and independence of vulnerable and older people**:
 - Improve efficiency using the delivery of integrated care, including joint commissioning and single management of services for people with Learning Difficulties and for mental health services.
 - Continue the development of multi-disciplinary teams, simpler access arrangements, and day resource centres 24/7. The immediate target will be to assist the closure of Kingsway Hospital with the development of joint residential, nursing, day services, involving Housing (District Council), Health and Social Care in Swadlincote South Derbyshire.
 - A similar joint service will be established in Cotmanhay/Ilkeston, using the Evercare model, and in North-East Derbyshire/Bolsover.
 - Maintain efficient hospital discharge services with rapid response teams, and improvements to the provision of adaptations and the provision of equipment.
 - Extend the range of Intermediate Care provision, and following a recent County-wide scrutiny review, build on best practice with community based multi-disciplinary teams.
 - Further develop supported living improvement using Supporting People/Extra Care/Housing Corporation finance.
 - Build on the recently introduced Rapid Response Teams, providing 24 hour 365 day service, by clearer links with district council wardens and call alarm services.
 - Whilst the county operates at a 'very good' level for supporting people at home, targeted improvement is required in South Derbyshire.
 - Direct Payments will be increased, with particular emphasis in Bolsover and North-East Derbyshire.
 - Development of Single Assessment Processes.

- Using arts to assist in delivering support for vulnerable people. For example, Artery in Amber Valley and the Falls Clinic set up by Dance 4.

Building on Success

We expect to see a range of interventions being developed to produce the outcomes. Apart from a track record of achievement on the larger schemes, e.g. hospital discharges, we will draw on a wider range of successful examples.

- Improving home conditions by the further development of Home Improvement Agencies in conjunction with District Councils and the VCS. This is a key area for the Healthier Communities/ Older People block as there is clear evidence that if homelessness is reduced, housing improved and safer communities created, then these all help to address and reduce health inequalities, which in turn deliver both Health and Social care, National and Local targets.
- Replacement of coal fires with central heating to aid health, the environment, independence of older people and release home help time for more intensive support. This is in conjunction with district councils and private suppliers, and particularly relates to Bolsover, North-East Derbyshire and Amber Valley.
- Development of a more comprehensive framework of 'safe and well' checks in conjunction with the County Council's Call Centre and District Alarm systems.
- Development of integrated service centres with Health, District Councils, Voluntary and Community Services and Social Services.
- Introducing multi-agency teams covering, older people, disabled people, people with a learning difficulty, people with mental health and intermediate care.
- Undertaking Fire safety/electric blanket checks involving district councils, social care, voluntary sector and the Fire Service to reduce deaths and injury among older people.
- Providing Home Safety surveys and locks on doors.
- Implementing Adult Abuse joint procedures across many sectors.
- Introducing Gold Card – giving older people access to a range of benefits and travel concessions, joint County/District Council
- Implementing the new Supporting People arrangements which helped the partnership between the County and District Councils and the Primary Care Trusts. Currently, Supporting People assists over 25,000

vulnerable and older people across the County through the provision of sheltered housing, community alarms and supported housing.

National Context

This section of the LAA responding to health issues has been strongly influenced by the following national strategies: -

- Choosing Health – Making Healthier Choices Easier
- The National Service Framework for Older People
- The National Service Framework for Children, Young People and Maternity services
- The National Service Framework for CHD and Mental Health
- Sustainable communities, places and prosperity.
- Anticipating the Green Paper on Social Care Services for Adults (due March)

The LAA has taken these documents into consideration and will work in accordance with existing strategies that partner organisations have already developed to address other national initiatives. This includes, for example, the Spearhead status that North Eastern Derbyshire PCT, in partnership with the District of Bolsover, has been awarded to address health inequalities in one of the most deprived areas of England.

Consideration has also been given to the support that can be given to Derbyshire's Primary Care Trusts in delivering the Department of Health national and local targets for service improvements.

Local Context

In developing the LAA consideration has been given to the linkages between LAA targets and those in the Local Delivery Plans of Derbyshire's PCTs. This has been done in association with the Trent Strategic Health Authority. Every effort has been taken to ensure that the work of the LAA will support and complement the PCTs in delivering their local as well as national targets.

All the PCTs are partners within their LSPs and have a good track record of contributing and often leading the development and achievement of targets within local Community Strategies.

Financial flexibility will be required across District Councils, County Council, PCT's, in order to deliver such unified services. Locally there is a good track record of working flexibly within the current parameters.

The County Council has also recently accepted an invitation to pilot the Communities for Health initiative as part of the development of the White Paper on Public Health. Formal announcements are expected shortly. This will support our work to address health inequalities and we will remain in the programme until its conclusion in March 2008.

Consideration has also been given to the national PSA targets that are so specifically health led, with little or no opportunity for support towards achieving these that could come from outside the NHS, for example the four hour wait target in Hospital Accident and Emergency wards. It has locally been agreed that these will not be referenced in the LAA.

Consultation

The proposals also draw heavily on the wide range of consultative mechanisms we have developed and the increasing range of 'satisfaction surveys' which lead to change in service design and delivery.

A considerable amount of consultation has taken place within Derbyshire. In particular, a cross-cutting Best Value Review on "Older People in the Community" undertook an extensive analysis of need and provision and involved considerable consultation, particularly with older people and carers.

In addition, a significant number of other events have been held, and very local groups have been established – examples include the PCT Patient Fora, the Older Persons' Congress in the High Peak and Dales and Older Persons' Forum (Bolsover).

It is anticipated that eleven 'focal' groups will be established in 2005/6, with further ones in subsequent years. Following an inaugural meeting, a County-wide Older Persons' Reference Group will be formally launched in June 2005, and it is expected that this block of the LAA will formally report to that group. Similar levels of consultation also take place for other adult vulnerable groups.

The specific LAA proposals have not been separately consulted on as the messages from the other events have been consistent and are reflected in this submission, and people were experiencing some concerns over 'consultation overload'.

FUNDING STREAMS

The success of the approach relies on developing other parts of the system, for example staff skills and culture. However, flexibility over funding is fundamental if we are to develop approaches tailored to the individual or locality. This is of particular importance, given that the County Council is not a Housing Authority.

There will be cost effective approaches releasing savings on infrastructure and duplication, for investment in developments. Examples will include changing the skill mix to be more effective and the prevention of admissions by sharper community based services. We would also expect to see a pooling of grant aid to the voluntary sector to link more strongly with the overall strategies and provide a more coherent financial framework for the voluntary sector.

The initial funding streams proposed for the LAA are outlined at the end of this section. Ultimately, the further alignment and 'pooling' of the larger mainstream budgets of PCT and Social Care, etc. are anticipated during the life of the LAA. Proposals will be further advanced with PCTs across the county and are already being finalised in respect of pooled budgets for mental health and learning difficulties.

The Safer and Stronger block makes reference to the Drug and Alcohol Action Team budgets. Effective use of the Pooled Treatment Budget is particularly crucial to improving health outcomes and partners wish to see this budget included in the LAA from 2006/7. The budget, which is being increased substantially over the life of the LAA, will be aligned in year 1 to deliver the target on numbers in treatment.

The anticipated Department of Health Green Paper on Adult Services may well lead to further refinement.

We have not at this stage explored all the financial flexibility, e.g. around culture; leisure; sport; Job Centre Plus; Meal on Wheels; and Housing Corporation finance. It is expected that a number of these will be proposed at a later stage, alongside the more mainstream budgets of Health and Social Care, for example Disabled Facilities Grants.

Given the need to develop multi-purpose premises and multi-disciplinary teams, flexibility is required regarding capital/revenue finance.

WORKFORCE DEVELOPMENT AND REMODELLING

The biggest challenge to continuing to develop services, and in particular for older persons to live at home, is the potential workforce shortage. The LAA will, therefore, have a heavy emphasis on developing joint approaches. Hence, it is proposed that part of Social Services and Health funding for workforce remodelling should be part of the pooled arrangements.

To maintain independence and assist people to live at home will require a more flexible workforce and to maximise the use of scarce, skilled staff, work will continue on developing better skill mix. In particular, the pilot projects sponsored originally by the Workforce Confederation, which extended the role of home helps, will be implemented more widely across the county. This will also eventually consider incorporating mobile warden services.

Given the emphasis on direct payments to service users, greater priority will be given to training within the private and voluntary sectors to meet national guidelines around NVQ. The target will be to achieve 50% with NVQ in the domiciliary care sector by 2008. Workforce planning by Health and Social Care will increasingly embrace other allied jobs. This will require flexibility both in respect of funding of training and also remuneration across agencies.

A partnership arrangement has already been established with Job Centre Plus, and it is expected to systematically develop joint recruitment approaches. In particular, we will be targeting under-represented groups of disabled persons and ethnic minority groups. The first campaigns are scheduled for South Derbyshire.

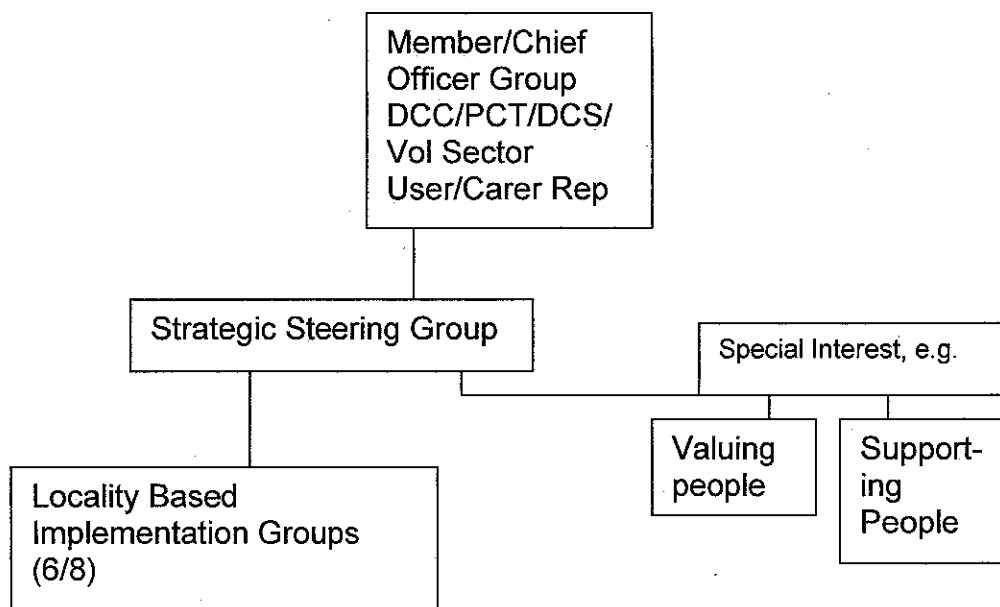
Links are being established with the LSC to see how the changes in the 14-19 year old curriculum can be utilised to attract people to the care profession. Links have also been established with TOPSS to agree on a joint strategic approach to the recruitment and training of care staff.

GOVERNANCE ARRANGEMENTS

The overarching arrangements are set out in the opening section. In addition to the Derbyshire Partnership Forum, the Chief Executives of the PCTs in Derbyshire meet regularly with the Director of Social Services.

This existing arrangement will be the building block for the effective governance of this block.

It is anticipated that the model which will emerge will provide overall strategic direction but be locally sensitive.



Existing management information systems will continue to be used to monitor LAA performance within the overall arrangements set out in the opening section. It is anticipated that, over time a number of concerns exist over the priorities and compatibility of national IT systems; existing performance management requirements will be dropped or relaxed.

LINKS TO OTHER BLOCKS

The Healthier Communities and Older People block links into all other sections of the LAA.

Children and Young People

Clearly there are close linkages between the Children and Young People block. Examples of the linkages and cross cutting themes include: -

- **Surestart** – there are a number of schemes across the County with Derbyshire County Council being the accountable body for the majority, but there are several where the local PCT retains the governance responsibility. Irrespective of the accountability, the aim of all the schemes is to ensure that young children get the best start in life that they can. The LAA recognises the linkages that have been made, but that can always be improved, by looking at the welfare of children today in the context that they are the adults and older people of tomorrow.
- **Obesity** – the full range of agencies need to be involved to tackle obesity with a focus on the education of children and young people. The benefits to improvements in lifestyle and self-esteem will impact across the blocks. It is essential that work is further progressed with key partners (including Sport England and Education) to identify how more benefits could be delivered by aligning priorities and resources to achieve standards outlined in 6 (Increased level of physical activity), and its associated targets 6a, 6b, 6c and 6d. It is also clear that there are linkages with the Children and Young People section of the LAA.
- **Smoking** – educating children and young people about the health dangers of smoking is a key part of our healthy schools activity.

Smoking impacts across all the blocks of this LAA. For example, combined, the partner agencies are by far the largest employers in the county and effective policies to stop smoking in the workplace by the partners will have a significant impact. There are opportunities to work collectively to address this. Smoking Cessation is one of the key national performance targets for PCTs, with clear requirements set for local delivery.

Sustainable Communities

Linkages with the Sustainable Communities block include:

- **Housing** – where there is excellent evidence linking the improvements in health where the Decent Home Standard has been applied. There are also further opportunities to address health inequalities by reducing heat loss and addressing fuel poverty.
- The link between **earnings and health** is well known. There are excellent opportunities for the two blocks to work together to develop

the excellent work previously done in increasing access to welfare rights and employment.

- Many parts of Derbyshire are recognised as rural and **transport** is a key factor in making essential services accessible to people – several PCTs have identified that access to transport is having a deleterious impact on health, volunteer car schemes, community transport, Gold Card, ambulance services, county transport can all work together to remedy this.

Safer and Stronger Communities

Linkages with the Safer and Stronger Communities block include:

- Reducing morbidity and mortality due to the effect of **illegal drugs** is a key cross cutting issue.
- The negative impact on health and well being of the fear of crime, especially in older people and the resultant isolation and mental health problems.
- Older people being more active and engaged creating a stronger sense of community.

Healthier Communities and Older People

Outcomes, Indicators and Targets (proposed LPSA2 targets shaded)

Outcomes	Indicators	Targets
<p>Improved health of the population.</p> <p>Increased life expectancy.</p> <p>Reduced Health inequalities.</p> <p>Improved quality of life and independence of vulnerable older people.</p>	<p>1.Reduction in mortality rates and inequalities in health</p> <p>2.Reduction in adult smoking rates</p> <p>3.Reduction in drug misuse</p> <p>4.Increase in take up of pension credit</p> <p>5.Evidence of improved well-being of older people</p>	<p>1 (a) Reduction in mortality rates by 2010 from heart disease and stroke, and related diseases by at least 40% (cancer 6%) in people under 75 with at least a 40% reduction in the inequalities gap between the fifth of areas with the worst health and deprivation indicators and the population as a whole. Milestones and 3 year target to be agreed by end of May 2005.</p> <p>1 (b) Reduction in health inequalities by 10% by 2010 as measured by infant mortality and life expectancy at birth. Milestones and 3 year target to be agreed by end of May 2005.</p> <p>2 (a) Reducing adult smoking rates to 21% or less by 2010 with a reduction in prevalence among routine and manual groups to 26% or less. Milestones and 3 year target to be agreed by end of May 2005.</p> <p>3 (a) Increase in problem drug misusers accessing treatment (from 98 baseline) by 100% by 2008 and increase year on year the proportion of users successfully sustaining or completing treatment programmes.</p> <p>4 (a) Increased take up of Pension Credit/Welfare Benefit Entitlements for older people so that unclaimed entitlements are reduced by £86 million by 2007. Estimated baseline is £110 million. Current target £92 million.</p> <p>5 (a) Reduce emergency bed days by 5% by 2008 through improved care in primary care and community settings for people with long term conditions.</p> <p>5 (b) Proportion of older people supported to live in their own home increased by 1% annually until 2008.</p> <p>5 (c) Improve the quality/control of their daily life of older people who are supported at home rather than in care homes. Baseline 2003/4 824 new admissions to care homes. Target 700 by 2007/8.</p> <p>5 (d) To increase by 138 the number of disabled people able to live in their own homes and increase their quality/control of their daily life. Baseline 2003/4 588.</p>

	<p>6. Increased level of physical activity (cross reference to CYP block)</p>	<p>6 (a) By 2008 increase the take up of sporting opportunities by increasing the numbers who participate in active sports at least 12 times a year by 3%.</p> <p>6 (b) Increasing the number who engage in at least 30 minutes of moderate intensity level sport at least 3 times a week by 3%.</p> <p>6 (c) Ensure 280 schools achieve level 3 of the Health Promoting Schools standard by 2007.</p>
	<p>7 Evidence of improved quality of life of people with mental health problems</p>	<p>7 (a) Improve life outcomes of adults and children with mental health problems through year on year improvements in access to crisis and CAMHS services and reduce the mortality rate from suicide and undetermined injury by at least 20% by 2010. Milestones and 3 year target to be agreed by end of May 2005.</p>

In relation to targets 1a, 1b and 2a, all have definitive targets to be achieved by 2010 – during the course of the next month work will be undertaken in each PCT to define milestones to be achieved on each target, which are linked to local deprivation weightings, which will then reflect local need but also link back to PCT specific health inequality reduction targets with Local Delivery Plans.

FUNDING STREAMS

Detail	Links to Targets	Source	2005/6	2006/7	2007/8
1. National Smoking Cessation funding DOH allocations to individual PCTs Amber Valley PCT Chesterfield PCT Erewash PCT High Peak and Dales PCT North Eastern Derbyshire PCT South Derbyshire and Derbyshire Dales PCT	1a 1b 2a 5c 6d	PCT / Local Delivery Plans	TBC (A)	P	P
2. Supporting People – reducing health inequalities	1a 1b 2a 3a 5b 5c 6a 6b 6b 7a	DCC PCT / Local Delivery Plans	17.782m (A)	A	A
3. Access and Systems – capacity fund (grant)	5a	DCC PCT Local Delivery Plans	9.314m (P)	P	P
4. National Training Strategy – DCC funds to training private sector & Social Service staff together on joint service issues such as reduction of inequalities and improvement of well being	1a 1b 1c 4a 5a 5b 5c 5d 7a	DCC	1.128m (P)	P	P
5. Disabled Facilities Grant – Proposal for inclusion in LAA for 2006/7 to provide clearer access for users, aid hospital discharges and remove the confusion and waste within the current two-tier model	5a 5b 5c 5d	DCC	2.6m (A)	TBC (A)	A
6. Extra Care and Informatics – as above (8)	5a 5b 5c 5d	DCC	TBC (A)	TBC (A)	A
7. Carers Grant (DCC) It is proposed to include all PCT specific grants (section 28) allocations over time and definitely by 2006/7	4a 5a 5b 5c 5d	DCC	2.525m (P)	P	P

Key

A = Aligned budget
P = Pooled budget

NB – these will be progressive and it is expected that others will be brought into the LAA as it develops